

**2001 DRAFTING REQUEST****Senate Amendment (SA-SB55)**Received: **05/17/2001**Received By: **traderc**Wanted: **Soon**

Identical to LRB:

For: **Legislative Fiscal Bureau**By/Representing: **Schug**This file may be shown to any legislator: **NO**Drafter: **traderc**

May Contact:

Addl. Drafters:

Subject: **Agriculture - miscellaneous**

Extra Copies:

Submit via email: **NO**

Requester's email:

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**Pre Topic:**

LFB:.....Schug -

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**Topic:**

Restore DATCP appropriations to annual

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**Instructions:**

See Attached

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**Drafting History:**

<u>Vers.</u>	<u>Drafted</u>	<u>Reviewed</u>	<u>Typed</u>	<u>Proofed</u>	<u>Submitted</u>	<u>Jacketed</u>	<u>Required</u>
/?	traderc 05/17/2001	gilfokm 05/18/2001		_____			
/1			kfollet 05/18/2001	_____	lrb_docadmin 05/21/2001		

FE Sent For:

05/17/2001 03:54:37 PM

Page 1

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1/?	traderc	1-5/Kms 1/18-01	15/18 5/18	15/18 5/18			

FE Sent For:

&lt;END&gt;

**Tradewell, Becky**

**From:** Schug, David  
**Sent:** Thursday, May 17, 2001 2:59 PM  
**To:** Tradewell, Becky  
**Subject:** DATCP Finance Motions

Becky,

Please draft the following changes to the bill from Tuesday's executive session:

Paper #205 Info tech-- Alt. B2 (maintain annual appropriation)

~~Paper #207 -- Alt A3 (annual approps)~~

Include Motion # 623 on Drainage Districts

Include Motion # 619 on IPM in Schools

Include Motion # 625 on Treated Lumber

In addition, please draft the following changes to the bill from Wednesday's executive session:

Include Motion # 296 on Nonpoint Funding

Include Motion # 301 on South Fork of Hay River

I'll fax over copies of the motions momentarily.

David

David Schug  
Legislative Fiscal Bureau  
Phone: (608) 266-3847  
Fax: (608) 267-6873  
[David.Schug@legis.state.wi.us](mailto:David.Schug@legis.state.wi.us)



## **Legislative Fiscal Bureau**

One East Main, Suite 301 • Madison, WI 53703 • (608) 266-3847 • Fax: (608) 267-6873

May 15, 2001

Joint Committee on Finance

Paper #207

### **Convert Program Revenue Appropriations to Continuing (DATCP -- Departmentwide and Resource Management)**

[LFB 2001-03 Budget Summary: Page 98, #23]

#### **CURRENT LAW**

The Department currently is authorized to collect various fees to cover the costs of services provided. The fees are deposited into individual annual appropriations and used for specified purposes.

#### **GOVERNOR**

Change the following PR appropriations (with annual appropriation amounts totaling \$559,700) from annual to continuing: (a) food and trade regulation related services (\$25,500); (b) public warehouse regulation (\$91,800); (c) food safety and consumer protection informational materials, sale of supplies (\$32,000); (d) animal health, sale of supplies (\$30,300); (e) dog license, rabies control and related services (\$123,400); (f) "Something Special from Wisconsin" promotion (\$30,500); (g) court ordered enforcement cost recovery (\$25,000); and (h) central administrative services fees (\$201,200).

#### **DISCUSSION POINTS**

##### **A. Appropriation Type**

1. An agency may not expend beyond the amount listed in a statutory Chapter 20 annual appropriation without legislative approval. Expenditures beyond the appropriated level may only be made through the passage of legislation or under the passive review provisions of s. 16.505/515 of the statutes. This process allows an agency to request the Secretary of the Department

of Administration (DOA) to submit a proposal to the Joint Committee on Finance to supplement a program revenue appropriation where the Secretary determines expenditure authority is insufficient. The proposal is considered approved, unless the Committee schedules a meeting to consider the request within 14 working days after the submittal. An agency may expend any funds available in a continuing appropriation subject only to the review of DOA.

2. As an example of why DATCP would prefer to change these PR appropriations from annual to continuing, DATCP officials point to an instance where \$10,000 in expenditure authority was needed for printing publications, and DOA was hesitant to submit a request under s.16.515 to the Joint Finance Committee because of the relatively small amount of the request. Ultimately, DOA submitted the request to Joint Finance where no objections were raised and the request was approved. If the appropriation were continuing, any request for increased expenditure authority would still need to be submitted to DOA for authorization, but legislative approval would not be required.

3. While a continuing appropriation provides the Department with greater flexibility in spending, it also limits legislative review and may make it more difficult to anticipate, control and track program expenditures. Converting these annual PR appropriations to continuing reduces legislative oversight. As an alternative to provide the Department with more flexibility than it currently has, the Committee could choose to convert some appropriations to biennial. A biennial appropriation allows a Department to transfer expenditure authority between fiscal years in the same biennium with DOA approval. However, the Legislature retains authority in setting biennial expenditure authority and thereby limiting expenditures to the amounts appropriated in the biennium, subject to modification after legislative review.

#### **B. Central Administration Services Expenditure Authority**

4. DATCP's appropriation for central administrative services fees has base expenditure authority of \$201,200 annually. The Wisconsin Agricultural Statistics Service (WASS) uses the appropriation to collect and expend revenues for surveys requested by customers. As the following table portrays, recent spending from this appropriation has been significantly less than expenditure authority. According to the Department, spending needs vary greatly each year, depending on customer demand for surveys. Thus, DATCP claims it is difficult to precisely project future years' spending and revenue. However, the Department has suggested that spending authority could be reduced by \$16,000 annually to more closely estimate anticipated expenditures, while still maintaining sufficient spending authority. Another alternative would be to reduce expenditure authority by \$101,200. This would leave \$100,000 available annually, significantly more than has been needed in recent years.

## WASS Expenditures

1997-98	\$12,300
1998-99	18,800
1999-00	37,500
2000-01*	56,100

\*Through May 1, 2001.

## ALTERNATIVES TO BASE

### A. Appropriation Type

1. Approve the Governor's recommendation to change the following PR appropriations from annual to continuing: (a) food and trade regulation related services (\$25,500); (b) public warehouse regulation (\$91,800); (c) food safety and consumer protection informational materials, sale of supplies (\$32,000); (d) animal health, sale of supplies (\$30,300); (e) dog license, rabies control and related services (\$123,400); (f) "Something Special from Wisconsin" promotion (\$30,500); (g) court ordered enforcement cost recovery (\$25,000); and (h) central administrative services fees (\$201,200).

2. Change the following PR appropriations from annual to biennial: (a) food and trade regulation related services (\$25,500); (b) public warehouse regulation (\$91,800); (c) food safety and consumer protection informational materials, sale of supplies (\$32,000); (d) animal health, sale of supplies (\$30,300); (e) dog license, rabies control and related services (\$123,400); (f) "Something Special from Wisconsin" promotion (\$30,500); (g) court ordered enforcement cost recovery (\$25,000); and (h) central administrative services fees (\$201,200).

3. Maintain current law. (The appropriation would remain as annual.)

### B. Central Administration Services Expenditure Authority

1. Reduce spending authority by one of the following annual amounts for the central administrative services fees appropriation.

a. \$16,000 (\$185,200 annually would remain).

<b>Alternative B1a</b>	<b>PR</b>
<b>2001-03 FUNDING</b> (Change to Base)	- \$32,000
[Change to Bill]	- \$32,000]

- b. \$101,200 (\$100,000 annually would remain).

<b>Alternative B1b</b>	<b>PR</b>
<b>2001-03 FUNDING</b> (Change to Base)	- \$202,400
[Change to Bill]	- \$202,400]

3. Maintain current law.

Prepared by: David Schug

SO ON

LRB b 0292, 7

## LFB BUDGET AMENDMENT [ONLY FOR LFB]

Ret. King:

See form **AMENDMENTS — COMPONENTS & ITEMS.**

**LFB AMENDMENT**  
**TO 2001 ASSEMBLY BILL 144 AND 2001 SENATE BILL 55**

ONote

>>FOR JT. FIN. SUB. — NOT FOR INTRODUCTION<<

At the locations indicated, amend the bill as follows:

- ✓ #. Page 474, line 2... delete the material beginning with that line and ending with page 475, line 2.
- ✓ #. Page 475, line 2... delete lines 7 to 10.
- ✓ #. Page 475, line 17... delete lines 17 to 23.
- ✓ #. Page 477, line 4... delete lines 4 to 9.
- ✓ #. Page 477, line 11... delete lines 11 to 18.
- ✓ #. Page 477, line 23... delete the material beginning with that line and ending with page 478, line 3.



60292/1

✓ #. Page 479, line 15: delete line 15 to 21.

✓ #. Page 489 line 5: delete lines 5 to 10.

(End)

DNote

60292/1dn  
RET:

David Schug:

This draft assumes that the agricultural producer security proposal remains deleted from the budget.

If it is not (i.e., if LRB6 0087 is not used to make the JCF substitute amendment), then item 1 of this draft will have to be modified.

RET

**DRAFTER'S NOTE**  
**FROM THE**  
**LEGISLATIVE REFERENCE BUREAU**

LRBb0292/1dn  
RCT:kmg:kjf

May 18, 2001

David Schug:

This draft assumes that the agricultural producer security proposal remains deleted from the budget. If it is not (i.e., if LRBb0087 is not used to make the JCF substitute amendment), then item 1 of this draft will have to be modified.

Rebecca C. Tradewell  
Managing Attorney  
Phone: (608) 266-7290  
E-mail: becky.tradewell@legis.state.wi.us

LFB:.....Schug – Restore DATCP appropriations to annual

FOR 2001-03 BUDGET — NOT READY FOR INTRODUCTION

**LFB AMENDMENT**

**TO 2001 SENATE BILL 55 AND 2001 ASSEMBLY BILL 144**

1           At the locations indicated, amend the bill as follows:

2           **1.** Page 474, line 2: delete the material beginning with that line and ending  
3 with page 475, line 2.

4           **2.** Page 475, line 7: delete lines 7 to 10.

5           **3.** Page 475, line 17: delete lines 17 to 23.

6           **4.** Page 477, line 4: delete lines 4 to 9.

7           **5.** Page 477, line 11: delete lines 11 to 18.

8           **6.** Page 477, line 23: delete the material beginning with that line and ending  
9 with page 478, line 3.

10          **7.** Page 479, line 15: delete lines 15 to 21.

